



# General Assembly

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**Human Rights Council**  
**Working Group on Arbitrary Detention**

**Opinions adopted by the Working Group on Arbitrary  
Detention at its seventy-second, 20– 29 April 2015**

**No.17/2015 (Egypt)**

**Communication addressed to the Government on 13 January 2015**

**Concerning a minor (whose name is known by the Working Group).**

**The Government of the Arab Republic of Egypt replied on 6 March 2015.**

**The State is a party to the International Covenant on Civil and Political Rights.**

1. The Working Group on Arbitrary Detention was established in resolution 1991/42 of the former Commission on Human Rights, which extended and clarified the Working Group's mandate in its resolution 1997/50. The Human Rights Council assumed the mandate in its decision 2006/102 and extended it for a three-year period in its resolution 15/18 of 30 September 2010. The mandate was extended for a further three years in resolution 24/7 of 26 September 2013. In accordance with its methods of work (A/HRC/16/47 and Corr.1, annex), the Working Group transmitted the above-mentioned communication to the Government.

2. The Working Group regards deprivation of liberty as arbitrary in the following cases:

(a) When it is clearly impossible to invoke any legal basis justifying the deprivation of liberty (as when a person is kept in detention after the completion of his or her sentence or despite an amnesty law applicable to the detainee) (category I);

(b) When the deprivation of liberty results from the exercise of the rights or freedoms guaranteed by articles 7, 13, 14, 18, 19, 20 and 21 of the Universal Declaration of Human Rights and, insofar as States parties are concerned, by articles 12, 18, 19, 21, 22, 25, 26 and 27 of the International Covenant on Civil and Political Rights (category II);

(c) When the total or partial non-observance of the international norms relating to the right to a fair trial, established in the Universal Declaration of Human Rights and in the relevant international instruments accepted by the States concerned, is of such gravity as to give the deprivation of liberty an arbitrary character (category III);

(d) When asylum seekers, immigrants or refugees are subjected to prolonged administrative custody without the possibility of administrative or judicial review or remedy (category IV);

(e) When the deprivation of liberty constitutes a violation of international law for reasons of discrimination based on birth; national, ethnic or social origin; language; religion; economic condition; political or other opinion; gender; sexual orientation; or disability or other status, and which aims towards or can result in ignoring the equality of human rights (category V).

## Submissions

### *Communication from the source*

3. The case was reported to the Working Group on Arbitrary Detention as follows:

4. A minor, whose name is known by the Working Group, (hereinafter 'the minor') is an Egyptian national and usually resides Al Qalyubiyah Governorate, Egypt, where he attended secondary school and worked part-time in a fast-food restaurant.

5. On 18 May 2014, the minor was arrested by members of the Central Security Forces, a branch of the National Security Service. It is unknown whether a warrant was produced for his arrest. The arrest occurred whilst he was leaving his part-time restaurant job in a neighbourhood. The source informs that other minors were arrested at the same time. According to information later conveyed by the public prosecutor to his lawyer, the minor was thereafter immediately brought to Central Security facility of Banha located in the capital of the Al Qalyubiyah Governorate, where he remains detained.

6. According to the source, the minor has been detained incommunicado since the date of his arrest, without any visitation rights being granted to his family or his lawyer, despite their repeated requests. The minor's family was only notified of his arrest by witnesses to it and has not received any formal notification of regarding his arrest and detention.

7. The source informs that the lawyer appointed by the family receives reports regarding the ongoing investigations and the charges held against his client from the public prosecutor who routinely visits him for interrogations inside the Central Security facility. According to his lawyer, the minor is charged with "belonging to a terrorist group" and having "torn off a poster of Al Sisi".

8. At the time of submission, over eight months following his arrest, the minor has not appeared before a judge and no court hearings have been scheduled in his case.

9. The source informs that the minor's father has filed several complaints and petitions with the Attorney General of Al Qalyubiyah Governorate, requesting details regarding the arrest and detention of his son and to challenge the lawfulness of his detention. The last of such petitions bears the case file n° 20029. The minor's father has also met with the Attorney General in person on several occasions. None of such steps taken have been effective.

10. The source conveys that the location of the minor's detention is of grave concern to his family due to internationally publicized reports of the ill-treatment and torture of detainees in such facilities. Furthermore, given the minor's vulnerability, the source submits he is at even greater risk of abuse by the authorities and other detainees, being held in incommunicado detention without the assistance of his lawyer or visitation by his family. The family fears that given the length of the minor's detention and reports made by former detainees regarding the practices of officials in such facilities, there remains a risk that he may no longer be alive.

11. In light of the above, the source submits that the deprivation of liberty of the minor may be considered arbitrary, falling under categories I and III of the Working Group's defined categories of arbitrary detention. In its view, the fact that the minor is being detained incommunicado and without any legal basis contravenes his right to be free from arbitrary and unlawful detention, as guaranteed by Article 9 of the Universal Declaration of Human Rights (UDHR), and Article 9 of the International Covenant on Civil and Political Rights (ICCPR). Furthermore, the lack of judicial oversight of his detention contravenes his right to a fair trial, including guarantees of due process, contrary to Article 10 of the UDHR and Article 14 of the ICCPR.

*Response from the Government*

12. In the communications addressed to the Government of the Arab Republic of Egypt on 13 January 2015 the Working Group transmitted a summary of allegations made by the source. The Working Group stated that it would appreciate if the Governments could, in their reply, provide it with detailed information about the current situation of the minor and clarify the legal provisions justifying his continued detention. The Government of the Arab Republic of Egypt replied to the communication from the Working Group on 6 March 2015.

13. In its response to the Working Group, the Government informs that the minor was apprehended, together with others, in flagrante delicto and with their faces masked while committing the offence of setting off fireworks and destroying posters promoting the election of presidential candidates.

14. The Department of Public Prosecutions initiated an inquiry; and when the minor was questioned, he denied the accusations made against him.

15. The accused has been held in custody since 19 May 2014 pending investigation of the case and his remand order is due to expire on 30 March 2015.

16. The case is still under consideration pending receipt of the technical assistance reports and the final results of the security inquiries into the facts of the case.

17. The minor is enjoying his right to receive visits from members of his family and his lawyer in accordance with the provisions of the relevant laws and regulations.

*Comments from the source*

18. On 1 April 2015, the source submitted its comments to the Egypt's Government's response.

19. According to the source, the Government of Egypt failed to provide in their response sufficient elements to explain the reason why the minor had been detained inside the Central Security camp in Banha, which is the detention centre for adults.

20. The source also informed that the minor had been detained for almost one year without having any possibility to see his family and he had not been brought before a judge, despite his particular vulnerability as a minor. According to his lawyer, no evidence was produced to support accusations against the minor, which he had continuously rejected.

21. On 19 May 2014, the minor reported to the public prosecutor that he was beaten up at the time of arrest and showed the subsequent marks on his body. The public prosecutor refused the request of the minor to see a doctor. And despite the minor's inability to identify the perpetrators of torture, as he was blindfolded while tortured, the prosecutor failed to comply with the national law, which requires opening investigations into all reports where there were clear marks of ill-treatment and torture.

22. According to the minor's lawyer, in the absence of evidence against his client he should have been released pending investigation, in particular, because the "burning a poster of Al Sisi" was allegedly punishable by a maximum of six months in prison and a fine, as set forth in article 361 of the Egyptian Criminal Code.

23. Regarding the charge of belonging to an "outlawed group", the minor testified having no connection whatsoever with a group and the authorities have not proved his affiliation to date.

#### **Discussion**

24. According to its Methods of work, the Working Group is in a position to render an Opinion on the case on the basis of the submissions that have been made.

25. Both the source and the Government have provided little details in terms of precise information about the criminal proceedings upon which the Working Group can base its opinion. The main issues in the present case relate to the competence of the Prosecutor to render a decision on deprivation of liberty pending trial, as well as compliance of treatment and detention in the Central Security camp in Banha as applied to the minor with the pertinent international human rights norms.

26. The Working Group notes that, according to the source, the minor is a secondary school pupil and was 16 years old when he was detained on 18 May 2014. Since then he has been detained in the Central Security camp in Banha, which is the detention centre for adults. He is held in incommunicado detention without access to a lawyer. In its response, the Government did not refute this information. The Working Group considers that the irregular detention for such a long period in a security agency facility is a grave violation of the requirements related to any form of pre-trial detention.

27. The Working Group expresses a grave concern that no further details were provided regarding compliance of the minor's treatment and detention with applicable international human rights standards, in particular, with the principle that the deprivation of liberty of a child shall be used only as a measure of last resort and for the shortest appropriate period of time, as set forth in article 37(b) of the Convention on the Rights of the Child, ratified by Egypt on 6 July 1990, and affirmed by Sections 1 and 2 of the United Nations Rules for the Protection of Juveniles Deprived of their Liberty, adopted by General Assembly resolution 45/113 of 14 December 1990 and by Sections 13(1), 18(2) and 19(1) of the United Nations Standard Minimum Rules for the Administration of Juvenile Justice ("The Beijing Rules"), adopted by General Assembly resolution 40/33 of 29 November 1985.

28. The minor is held in detention for almost one year and he has never been brought before the judicial authority that could verify the legality of his arrest and detention by the State Security agents. In its General Comment No. 35, the Human Rights Committee has reaffirmed that paragraph 3 [of article 9 of the ICCPR] requires, firstly, that any person arrested or detained on a criminal charge shall be brought promptly before a judge or other officer authorized by law to exercise judicial power. That requirement applies in all cases without exception and does not depend on the choice or ability of the detainee to assert it. The requirement applies even before formal charges have been asserted, so long as the person is arrested or detained on suspicion of criminal activity. The right is intended to bring the detention of a person in a criminal investigation or prosecution under judicial control. It is inherent to the proper exercise of judicial power that it be exercised by an authority which is independent, objective and impartial in relation to the issues dealt with. Accordingly, a public prosecutor cannot be considered as an officer exercising judicial power under paragraph 3. (see General Comment No. 35, UN Doc. CCPR/C/GC/35, para. 32)

29. The Working Group shares views of the Human Rights Committee that while the exact meaning of "promptly" may vary depending on objective circumstances, delays should not exceed a few days from the time of arrest. In the view of the Committee, 48 hours is ordinarily sufficient to transport the individual and to prepare for the judicial hearing; any delay longer than 48 hours must remain absolutely exceptional and be justified under the circumstances. An especially strict standard of promptness, such as 24 hours, should apply in the case of juveniles. The individual must be brought to appear physically before the judge or other officer authorized by law to exercise judicial power. The physical presence of detainees at the hearing gives the opportunity for inquiry into the treatment that they received in custody and facilitates immediate transfer to a remand detention centre if continued detention is ordered. It thus serves as a safeguard for the right to security of person and the prohibition against torture and cruel, inhuman or degrading treatment. In the hearing that ensues, and in subsequent hearings at which the judge assesses the legality or necessity of the detention, the individual is entitled to legal assistance, which should in principle be by counsel of choice. (see General Comment No. 35, UN Doc. CCPR/C/GC/35, para. 33 and 34)

30. Despite the Government's submission that the minor is enjoying his right to receive visits from members of his family and his lawyer in accordance with the provisions of the relevant laws and regulations, the Working Group note that no details have been provided to substantiate this statement, in particular, when exactly the first visit of the parents and lawyer were allowed, as well as whether the visits are allowed to take place on a regular basis and their modality. In this context, the Working Group accepts the submission of the source that the minor had been detained for almost one year without having any possibility to see his family.

31. The Working Group considers that holding a minor in incommunicado since the date of his arrest for almost a year, without any rights to visit being granted to his family or his lawyer, despite their repeated requests, is generally to be regarded as a violation of article 7 and 9 of the ICCPR. (see General Comment No. 35, UN Doc. CCPR/C/GC/35, para. 56, as well as Human Rights Committee's Concluding Observations No. 1782/2008, Aboufaied v. Libya, paras. 7.4 and 7.6; No. 440/1990, El-Megreisi v. Libyan Arab Jamahiriya, para. 5.4) Furthermore, the refusal of the prosecutor to provide medical assistance to the minor and initiate effective investigation, after the minor reported on 19 May 2014 that he was beaten up at the time of arrest and showed the subsequent marks on his body amounts to violation of article 2 in conjunction with article 7 of the ICCPR (see General Comment No. 31, UN Doc. CCPR/C/GC/31, para. 18.

32. The Working Group considers that the Government failed to demonstrate that it has safeguarded the minor his due process rights and guarantees, as well as the right to fair trial, in compliance with articles 9 and 10 of the Universal Declaration of Human Rights and 9 and 14 of the International Covenant on Civil and Political Rights, which is binding on Egypt by virtue of its ratification. This is furthermore in violation of Section 14 of the "The Beijing Rules". This case falls under category I and III of the categories applicable to the cases before the Working Group.

33. The Working Group expresses a grave concern by the present case, which, when considered together with the previously adopted opinions related to Egypt, indicates systemic and widespread arbitrary detentions of young individuals. The Working Group also considers that the violations of fundamental right to be free from arbitrary deprivation of liberty, which cannot be derogated from, will render subsequent convictions unsafe.

34. The Working Group reports the case to the United Nations Special Rapporteur for

**Disposition**

35. In the light of the foregoing, the Working Group on Arbitrary Detention renders the following opinion:

The deprivation of liberty of the minor is arbitrary and in contravention of articles 9 and 10 of the Universal Declaration of Human Rights and 9 and 14 of the International Covenant on Civil and Political Rights. It falls into category III of the categories applicable to the consideration of the cases submitted to the Working Group.

36. The Working Group requests the Government of Egypt to take the necessary steps to remedy the situation of the minor and bring it into conformity with the standards and principles in the Universal Declaration of Human Rights and the International Covenant on Civil and Political Rights.

37. The Working Group further requests the Government of Egypt to release the minor immediately and provide him with an enforceable right to reparation in accordance with article 9, paragraph 5 of the International Covenant on Civil and Political Rights.

[Adopted on 28 April 2015]